Volume 24, Number 9 ■ A monthly report of mass media law in Florida

Published by The Brechner Center for Freedom of Information ■ College of Journalism and Communications ■ University of Florida

September 2000

## Newspapers win access to federal export records

TAMPA -- A federal judge granted two newspapers access to federal export records that the Department of Commerce had refused to provide.



The St. Petersburg Times and The *Tampa Tribune* sued the Department of Commerce for access to records showing the identities of those who were granted licenses to export goods from

Cuba from 1996 to 1999.

The federal government agency refused to provide the documents, claiming they were exempt from the Freedom of Information Act, because of a

FOIA exemption for statutes that require the confidentiality of particular records. The statute in question was the Export Administration Act of 1979, which exempted information regarding license applications.

However, the EAA expired in 1994. The federal government claimed that the EAA was effective due to an executive order that sanctioned the continuation of the export control system.

Judge Richard Lazzarra disagreed. He held that relying on an expired statute and nonstatutory authority to withhold records is "inconsistent with the requirements of narrow construction and full disclosure of FOIA." (6/28/00)

# City denies records request for staffing

MARATHON -- The Marathon city manager has denied a newspaper's public records request, claiming that the city does not have any employees.

On two occasions, The Florida Keys Keynoter requested names, titles and salary of employees from city manager Craig Wrathell and the city council. In both cases, the information request was denied, based on a claim of employee confidentiality. Administrative services, including those of Wrathell, are provided by Moyer and Associates.

One councilmember supports disclosure. "People are entitled to know what the people working for the city are making or a close whereabouts," said Councilman Randy Mearns. (7/15/00)

### **Insurer to pay** \$2.55 million

ST. PETERSBURG -- An insurance company will pay a state Department of Insurance official \$2.55 million for invading his privacy.

Banker's Insurance Company was instructed by the company's top executives

to investigate Kevin

McCarty, the deputy director of insurer services. The executives blamed McCarty for what it considered hostile relations with state regulators. It hired a private investigator to dig into McCarty's personal life. The investigation revealed that McCarty is gay, which was not public knowledge.

The company's private investigator pleaded guilty to wiretapping McCarty's home. The investigation also included videotaping and photographing McCarty.

The trial would have begun in July, with Insurance Commissioner Bill Nelson and former Insurance Commissioner Tom Gallagher as the first two witnesses to testify on McCarty's behalf. (6/20/00)

## Judge rules tobacco gag order overbroad

MIAMI -- A federal court held in Dow Jones and Co. v. Kaye that a gag order issued by a circuit court judge in tobacco litigation was overbroad.

The gag order prohibited all parties to the suit and their agents from holding any public meetings or press conferences relating to any of the facts and issues of the case. It was part of a class action lawsuit to recover damages for diseases contracted as a result of cigarette smoking.

Six newspaper publishers, Dow Jones and Co., Inc., New York Times Co., Media General Operations, Inc., Miami Herald Publishing Co., Gannett SatelliteInformationNetwork, Inc., and un-Sentinel Co., Inc., filed for an emergency temporary restraining order to prevent the enforcement of the gag order.

ST. PETERSBURG -- The *St.*Petersburg Times sued the PinellasPasco State Attorney to force access to the autopsy photos of a woman who died in the care of the Church of Scientology.

Lisa McPherson, 36, died in the care of the church in 1995. The church's

Clearwater operation was charged with two felonies in connection with McPherson's death, but the charges were dropped in June.

The autopsies are part of the prosecutor's records in the case.
According to Florida's Public Records

Law, such records are open to the public after a criminal case has concluded.

The Church of Scientology contends the release of the records will harm its right to a fair trial in the wrongful death lawsuit McPherson's family filed. (6/22/00)

### Mayor defends plan for screening police chief applicants

LAKE PLACID -- The local mayor had to explain her plans to screen applicants for the police chief vacancy after concerns of possible Sunshine Law violations were raised by city council

members.

Mayor Pauline Dionne defended the use of out of town law enforcement officials for the initial applicant screening and assured council members that the three

officials were working independently of each other, rather than as a committee. Dionne said this was an attempt to expedite the selection process. The final selection will be left to the council. (7/12/00)

## **ACCESS** MEETINGS

### **Board members violated Sunshine Law**

NEW TAMPA -- The location and format for a publicly advertised meeting for the Heritage Isles Community Development District was changed at the last minute, prompting concern of Sunshine Law open meetings violations.

Rather than hold the budget meeting at a downtown law firm as previously advertised, the meeting was conducted via conference call from the home of attorney Mark Straley who represents the Heritage Isles board and three of the board's five supervisors in Clearwater. Straley admitted to changing the location of the meeting without notifying staff members after a *St. Petersburg Times* reporter showed up at the law office.

"I have never heard of a board trying to conduct a meeting that is flat out not where the notice said it would be," said Jon Kaney, a First Amendment attorney in Daytona Beach. (7/14/00)

### Company sues state for private meeting

TALLAHASSEE — A private meeting held by the state Department of Management Services to evaluate competing bids by two telecommunication companies has prompted one to file suit, claiming the meeting violated Florida's Open Meetings Law.

Motorola Inc., claims the meetings should have been open to the public. Company officials cite a March 1999 informal opinion by the state attorney general's office that states some panels established by a state agency to evaluate vendors seeking a state contract are subject to the Sunshine Law.

The lawsuit seeks to invalidate the department's decision to negotiate with Com-Net. The \$300-million contract will complete the expansion of a statewide network for law enforcement. (7/21/00)

### **TRADEMARK**

### Home Depot sues strip club

BOYNTON BEACH -- The Home Depot, a home improvement retailer, sued The Adult Depot, a strip club, for trademark infringement for using an orange and white block-lettered sign similar to its own logo. The Home Depot contends that the use of a similar sign and logo will degrade and dilute its trademark.

The company seeks the removal of the Adult Depot's signs and reimbursement of attorney's fees. (6/6/00)

### **PRIVACY**

### **CONTINUED**

# Resident arrested for secret recordings

HERNANDO -- A Hernando Beach man was arrested for secretly recording conversations between himself and a county commissioner.

Bobbie Lee Hodge, 52, was charged with two felonies for intercepting calls and revealing their contents. Hodge delivered copies of the tapes and transcripts to the Hernando County Government Center. The conversations were laced with profanity and County Commissioner Pat Novy calling her colleagues names.

The charges against Hodge carry a maximum penalty of five years in jail and a \$5,000 fine. (7/30/00)

### DECISIONS ON FILE

# Judge allows public viewing of teacher slaying video

WEST PALM BEACH -- The public and the media had an opportunity recently to view the videotape of a Lake Worth Community teacher being shot by a student, but were banned from reproducing the tape for broadcast or distribution.

The school surveillance video was public record as evidence in a criminal case against seventh-grader Nathaniel Brazill, ruled 15th Circuit judge Richard Wennett. Brazill was charged with first degree murder following the shooting of teacher Barry Grunow last May.

The grainy videotape was shown at the Palm Beach County Courthouse's jury assembly room. Those who viewed the tape were required to sign a form pledging not to reproduce the tape. (7/8-15/00)

### LIBEL

### Court reverses \$4.7 million libel award

VERO BEACH -- An appellate court reversed a \$4.7 million libel verdict against a community activist that was awarded to a former Vero Beach mayor. The award was one of the largest in state history.

Former mayor Bill Jordan filed suit against businessman Frank Zorc because Zorc made negative statements in five fliers about Jordan's part in a land deal with the city.

A jury decided Zorc should pay Jordan \$1.9 million in actual damages and \$2.8 million in punitive damages.

The 4th District Court of Appeal reversed the August 1998 award against Frank Zorc because Zorc's comments about Jordan were opinions and never proved to be false – two elements needed to support a libel claim.

The court said that Zorc's comments were protected political speech, and that the circuit judge who heard the case should never have let it come to trial.

Jordan's attorney said his client plans to take his appeal of the court's verdict to the Florida Supreme Court. (7/6/00)

# Use inmate's legal name says judge

ATLANTA -- Prison officials violated a death-row inmate his First Amendment free exercise of religion rights when they refused to use his legally changed name on his prisoner

ithrification FIRST card, AMENDMENT to a

three-judge panel of the 11th U.S. Circuit Court of Appeals.

In 1993, Kenneth Quince legally changed his name to Rasikj Abdul Hakim. Hakim is serving a death sentence for a murder in 1979. After prison officials refused to recognize his new name, Hakim sued in federal court in 1995.

On appeal, the judges ruled that prison officials could not show a reasonable interest in prohibiting the use of religious names on prisoner identification cards. (8/10/00)

### Libel suit against newspaper dismissed

DAYTONA BEACH -- A circuit judge dismissed a libel suit an attorney filed against *The News-Journal* newspaper.

Kevin "Kit" Carson sued the paper in 1998 because of editorials and stories that focused on his two failed election campaigns. Carson claimed the stories contained false and defamatory statements. Circuit Judge Joseph G. Will issued a summary judgment against Carson because the stories were not defamatory and did not harm Carson's reputation.

Carson accused Judge Will of ignoring the law in order to promote a personal agenda. Carson said he plans to appeal the ruling. (6/16/00)

### **DEFAMATION**

### Sheriff's deputies file defamation suit

TAMPA -- Two Polk County sheriff's deputies filed a defamation suit against the department alleging their First Amendment rights were violated because they were forced to subscribe to a particular theory about a police officer's death.

Former homicide detectives Ann Cash and Deanna Warren believed that Officer Christopher Horner's death in 1998 was a suicide.

In their lawsuit, they contend that a colonel in the sheriff's department told them that if they didn't go along with the theory that Horner's death was a homicide, it would be a careerending decision. When they didn't go along with the theory, they were reassigned, according to the suit.

Horner was found shot to death in an isolated area in 1998. He had been shot in the back of the head with his own pistol. Horner and his wife were under investigation for welfare fraud at the time of his death.

The investigation was dropped after his death. (8/2/00)

Brechner Center for Freedom of Information 3208 Weimer Hall, P.O. Box 118400 College of Journalism and Communications University of Florida, Gainesville, FL 32611-8400 http://www.jou.ufl.edu/brechner/ e-mail: jthomas@jou.ufl.edu

Sandra F. Chance, J.D., Director/Executive Editor Jane Inouye, Editor Jackie Thomas, Production Coordinator Allyson Beutke, Production Assistant Bill F. Chamberlin, Ph.D., Founding Director

A state judge's gag order banning any public discussion by the parties in the only class action tobacco trial to date was unconstitutional, a federal judge has ruled.

On October 20, 1998, Circuit Court Judge Robert P. Kaye entered the gag order, which prohibited any public comment by parties and their agents in *Engle*, *et al.* v. *R.J. Reynolds Tobacco Company*, *et al.* Despite the intense

public interest in the tobacco litigation – given the potentially massive judgment and its effects upon the tobacco industry and



economy as a whole – the trial court issued the blanket gag order without providing the media an opportunity to be heard. On March 10, 2000, several media plaintiffs,

including Dow Jones & Company, The New York Times Company, Media General, Miami Herald Publishing Co., Gannett, and the *Sun-Sentinel* sued in federal court to have the gag order set aside.

In lifting the gag order on April 5, 2000, U.S. District Judge Adalberto Jordan readily concluded that the blanket gag order violated the First Amendment. Before a court may enjoin the speech of trial participants, the court "must specifically find, based on the available evidence, that the fairness of the trial is seriously threatened by publicity and that nothing short of a gag order will suffice to protect the litigants' right to a fair trial." The court found that there was "no finding that the publicity, . . . or anything else seriously threatened the fairness of the trial," and stated that there were "no findings as to whether measures short of a gag order would suffice to combat the perceived threat."

The federal court also found that the order was overbroad, banning too much speech and lasting too long. Instead of limiting the gag order to "extrajudicial statements that would in fact be likely to affect the fairness of the trial," Judge Kaye forbid the trial participants from making *any* public statement



Gregg Thomas Rachel Fugate

that pertained to the court proceedings.

Additionally, the gag order contained no expiration date, and so effectively imposed a "permanent injunction that forever bars the litigants and their counsel from commenting on a significant case." This broad ban, Judge Jordan found, was not supported by the record and is unconstitutional on its face.

Judge Jordan then added an important message

for other judges considering gag orders: "[s]o long as the fairness of the trial is not unduly jeopardized, it is not for the judiciary to determine whether the public has enough news about the trial or whether the trial participants' "spin" – i.e. their opinions and impressions – would be interesting to the public."

The tobacco litigation is unprecedented. It is the only lawsuit by smokers against the tobacco industry that has ever proceeded to trial as a class action and has the potential for one the largest judgments in history.

The class of plaintiffs includes between 225,000 to 850,000 present and former Florida smokers. The defendants include all of the industry giants: R.J. Reynolds Tobacco Co., Philip Morris Inc., Brown & Williamson Tobacco Corp., Lorillard Tobacco Co., Liggett Group, Inc, Council for Tobacco Research, and the Tobacco Institute.

The Florida courts ruled that the jury could award punitive damages in a single lump sum for all litigants in the class, rather than assess them individually one smoker at a time. This ruling rendered the tobacco defendants vulnerable to a potentially massive and possibly industry shattering punitive damage verdict. Indeed, on July 14, 2000, the jury awarded the class \$145 billion in punitive damages – the largest damages award in U.S. history.

Judge Kaye has appealed the ruling to the Eleventh Circuit.

Volume 24, Number 9 ■ A monthly report of mass media law in Florida

Published by The Brechner Center for Freedom of Information ■ College of Journalism and Communications ■ University of Florida

September 2000

## Newspapers win access to federal export records

TAMPA -- A federal judge granted two newspapers access to federal export records that the Department of Commerce had refused to provide.



The St. Petersburg Times and The *Tampa Tribune* sued the Department of Commerce for access to records showing the identities of those who were granted licenses to export goods from

Cuba from 1996 to 1999.

The federal government agency refused to provide the documents, claiming they were exempt from the Freedom of Information Act, because of a

FOIA exemption for statutes that require the confidentiality of particular records. The statute in question was the Export Administration Act of 1979, which exempted information regarding license applications.

However, the EAA expired in 1994. The federal government claimed that the EAA was effective due to an executive order that sanctioned the continuation of the export control system.

Judge Richard Lazzarra disagreed. He held that relying on an expired statute and nonstatutory authority to withhold records is "inconsistent with the requirements of narrow construction and full disclosure of FOIA." (6/28/00)

# City denies records request for staffing

MARATHON -- The Marathon city manager has denied a newspaper's public records request, claiming that the city does not have any employees.

On two occasions, The Florida Keys Keynoter requested names, titles and salary of employees from city manager Craig Wrathell and the city council. In both cases, the information request was denied, based on a claim of employee confidentiality. Administrative services, including those of Wrathell, are provided by Moyer and Associates.

One councilmember supports disclosure. "People are entitled to know what the people working for the city are making or a close whereabouts," said Councilman Randy Mearns. (7/15/00)

### **Insurer to pay** \$2.55 million

ST. PETERSBURG -- An insurance company will pay a state Department of Insurance official \$2.55 million for invading his privacy.

Banker's Insurance Company was instructed by the company's top executives

to investigate Kevin

McCarty, the deputy director of insurer services. The executives blamed McCarty for what it considered hostile relations with state regulators. It hired a private investigator to dig into McCarty's personal life. The investigation revealed that McCarty is gay, which was not public knowledge.

The company's private investigator pleaded guilty to wiretapping McCarty's home. The investigation also included videotaping and photographing McCarty.

The trial would have begun in July, with Insurance Commissioner Bill Nelson and former Insurance Commissioner Tom Gallagher as the first two witnesses to testify on McCarty's behalf. (6/20/00)

## Judge rules tobacco gag order overbroad

MIAMI -- A federal court held in Dow Jones and Co. v. Kaye that a gag order issued by a circuit court judge in tobacco litigation was overbroad.

The gag order prohibited all parties to the suit and their agents from holding any public meetings or press conferences relating to any of the facts and issues of the case. It was part of a class action lawsuit to recover damages for diseases contracted as a result of cigarette smoking.

Six newspaper publishers, Dow Jones and Co., Inc., New York Times Co., Media General Operations, Inc., Miami Herald Publishing Co., Gannett SatelliteInformationNetwork, Inc., and un-Sentinel Co., Inc., filed for an emergency temporary restraining order to prevent the enforcement of the gag order.

ST. PETERSBURG -- The *St.*Petersburg Times sued the PinellasPasco State Attorney to force access to the autopsy photos of a woman who died in the care of the Church of Scientology.

Lisa McPherson, 36, died in the care of the church in 1995. The church's

Clearwater operation was charged with two felonies in connection with McPherson's death, but the charges were dropped in June.

The autopsies are part of the prosecutor's records in the case.
According to Florida's Public Records

Law, such records are open to the public after a criminal case has concluded.

The Church of Scientology contends the release of the records will harm its right to a fair trial in the wrongful death lawsuit McPherson's family filed. (6/22/00)

### Mayor defends plan for screening police chief applicants

LAKE PLACID -- The local mayor had to explain her plans to screen applicants for the police chief vacancy after concerns of possible Sunshine Law violations were raised by city council

members.

Mayor Pauline Dionne defended the use of out of town law enforcement officials for the initial applicant screening and assured council members that the three

officials were working independently of each other, rather than as a committee. Dionne said this was an attempt to expedite the selection process. The final selection will be left to the council. (7/12/00)

## **ACCESS** MEETINGS

### **Board members violated Sunshine Law**

NEW TAMPA -- The location and format for a publicly advertised meeting for the Heritage Isles Community Development District was changed at the last minute, prompting concern of Sunshine Law open meetings violations.

Rather than hold the budget meeting at a downtown law firm as previously advertised, the meeting was conducted via conference call from the home of attorney Mark Straley who represents the Heritage Isles board and three of the board's five supervisors in Clearwater. Straley admitted to changing the location of the meeting without notifying staff members after a *St. Petersburg Times* reporter showed up at the law office.

"I have never heard of a board trying to conduct a meeting that is flat out not where the notice said it would be," said Jon Kaney, a First Amendment attorney in Daytona Beach. (7/14/00)

### Company sues state for private meeting

TALLAHASSEE — A private meeting held by the state Department of Management Services to evaluate competing bids by two telecommunication companies has prompted one to file suit, claiming the meeting violated Florida's Open Meetings Law.

Motorola Inc., claims the meetings should have been open to the public. Company officials cite a March 1999 informal opinion by the state attorney general's office that states some panels established by a state agency to evaluate vendors seeking a state contract are subject to the Sunshine Law.

The lawsuit seeks to invalidate the department's decision to negotiate with Com-Net. The \$300-million contract will complete the expansion of a statewide network for law enforcement. (7/21/00)

### **TRADEMARK**

### Home Depot sues strip club

BOYNTON BEACH -- The Home Depot, a home improvement retailer, sued The Adult Depot, a strip club, for trademark infringement for using an orange and white block-lettered sign similar to its own logo. The Home Depot contends that the use of a similar sign and logo will degrade and dilute its trademark.

The company seeks the removal of the Adult Depot's signs and reimbursement of attorney's fees. (6/6/00)

### **PRIVACY**

### **CONTINUED**

# Resident arrested for secret recordings

HERNANDO -- A Hernando Beach man was arrested for secretly recording conversations between himself and a county commissioner.

Bobbie Lee Hodge, 52, was charged with two felonies for intercepting calls and revealing their contents. Hodge delivered copies of the tapes and transcripts to the Hernando County Government Center. The conversations were laced with profanity and County Commissioner Pat Novy calling her colleagues names.

The charges against Hodge carry a maximum penalty of five years in jail and a \$5,000 fine. (7/30/00)

### DECISIONS ON FILE

# Judge allows public viewing of teacher slaying video

WEST PALM BEACH -- The public and the media had an opportunity recently to view the videotape of a Lake Worth Community teacher being shot by a student, but were banned from reproducing the tape for broadcast or distribution.

The school surveillance video was public record as evidence in a criminal case against seventh-grader Nathaniel Brazill, ruled 15th Circuit judge Richard Wennett. Brazill was charged with first degree murder following the shooting of teacher Barry Grunow last May.

The grainy videotape was shown at the Palm Beach County Courthouse's jury assembly room. Those who viewed the tape were required to sign a form pledging not to reproduce the tape. (7/8-15/00)

### LIBEL

### Court reverses \$4.7 million libel award

VERO BEACH -- An appellate court reversed a \$4.7 million libel verdict against a community activist that was awarded to a former Vero Beach mayor. The award was one of the largest in state history.

Former mayor Bill Jordan filed suit against businessman Frank Zorc because Zorc made negative statements in five fliers about Jordan's part in a land deal with the city.

A jury decided Zorc should pay Jordan \$1.9 million in actual damages and \$2.8 million in punitive damages.

The 4th District Court of Appeal reversed the August 1998 award against Frank Zorc because Zorc's comments about Jordan were opinions and never proved to be false – two elements needed to support a libel claim.

The court said that Zorc's comments were protected political speech, and that the circuit judge who heard the case should never have let it come to trial.

Jordan's attorney said his client plans to take his appeal of the court's verdict to the Florida Supreme Court. (7/6/00)

# Use inmate's legal name says judge

ATLANTA -- Prison officials violated a death-row inmate his First Amendment free exercise of religion rights when they refused to use his legally changed name on his prisoner

ithrification FIRST card, AMENDMENT to a

three-judge panel of the 11th U.S. Circuit Court of Appeals.

In 1993, Kenneth Quince legally changed his name to Rasikj Abdul Hakim. Hakim is serving a death sentence for a murder in 1979. After prison officials refused to recognize his new name, Hakim sued in federal court in 1995.

On appeal, the judges ruled that prison officials could not show a reasonable interest in prohibiting the use of religious names on prisoner identification cards. (8/10/00)

### Libel suit against newspaper dismissed

DAYTONA BEACH -- A circuit judge dismissed a libel suit an attorney filed against *The News-Journal* newspaper.

Kevin "Kit" Carson sued the paper in 1998 because of editorials and stories that focused on his two failed election campaigns. Carson claimed the stories contained false and defamatory statements. Circuit Judge Joseph G. Will issued a summary judgment against Carson because the stories were not defamatory and did not harm Carson's reputation.

Carson accused Judge Will of ignoring the law in order to promote a personal agenda. Carson said he plans to appeal the ruling. (6/16/00)

### **DEFAMATION**

### Sheriff's deputies file defamation suit

TAMPA -- Two Polk County sheriff's deputies filed a defamation suit against the department alleging their First Amendment rights were violated because they were forced to subscribe to a particular theory about a police officer's death.

Former homicide detectives Ann Cash and Deanna Warren believed that Officer Christopher Horner's death in 1998 was a suicide.

In their lawsuit, they contend that a colonel in the sheriff's department told them that if they didn't go along with the theory that Horner's death was a homicide, it would be a careerending decision. When they didn't go along with the theory, they were reassigned, according to the suit.

Horner was found shot to death in an isolated area in 1998. He had been shot in the back of the head with his own pistol. Horner and his wife were under investigation for welfare fraud at the time of his death.

The investigation was dropped after his death. (8/2/00)

Brechner Center for Freedom of Information 3208 Weimer Hall, P.O. Box 118400 College of Journalism and Communications University of Florida, Gainesville, FL 32611-8400 http://www.jou.ufl.edu/brechner/ e-mail: jthomas@jou.ufl.edu

Sandra F. Chance, J.D., Director/Executive Editor Jane Inouye, Editor Jackie Thomas, Production Coordinator Allyson Beutke, Production Assistant Bill F. Chamberlin, Ph.D., Founding Director

A state judge's gag order banning any public discussion by the parties in the only class action tobacco trial to date was unconstitutional, a federal judge has ruled.

On October 20, 1998, Circuit Court Judge Robert P. Kaye entered the gag order, which prohibited any public comment by parties and their agents in *Engle*, *et al.* v. *R.J. Reynolds Tobacco Company*, *et al.* Despite the intense

public interest in the tobacco litigation – given the potentially massive judgment and its effects upon the tobacco industry and



economy as a whole – the trial court issued the blanket gag order without providing the media an opportunity to be heard. On March 10, 2000, several media plaintiffs,

including Dow Jones & Company, The New York Times Company, Media General, Miami Herald Publishing Co., Gannett, and the *Sun-Sentinel* sued in federal court to have the gag order set aside.

In lifting the gag order on April 5, 2000, U.S. District Judge Adalberto Jordan readily concluded that the blanket gag order violated the First Amendment. Before a court may enjoin the speech of trial participants, the court "must specifically find, based on the available evidence, that the fairness of the trial is seriously threatened by publicity and that nothing short of a gag order will suffice to protect the litigants' right to a fair trial." The court found that there was "no finding that the publicity, . . . or anything else seriously threatened the fairness of the trial," and stated that there were "no findings as to whether measures short of a gag order would suffice to combat the perceived threat."

The federal court also found that the order was overbroad, banning too much speech and lasting too long. Instead of limiting the gag order to "extrajudicial statements that would in fact be likely to affect the fairness of the trial," Judge Kaye forbid the trial participants from making *any* public statement



Gregg Thomas Rachel Fugate

that pertained to the court proceedings.

Additionally, the gag order contained no expiration date, and so effectively imposed a "permanent injunction that forever bars the litigants and their counsel from commenting on a significant case." This broad ban, Judge Jordan found, was not supported by the record and is unconstitutional on its face.

Judge Jordan then added an important message

for other judges considering gag orders: "[s]o long as the fairness of the trial is not unduly jeopardized, it is not for the judiciary to determine whether the public has enough news about the trial or whether the trial participants' "spin" – i.e. their opinions and impressions – would be interesting to the public."

The tobacco litigation is unprecedented. It is the only lawsuit by smokers against the tobacco industry that has ever proceeded to trial as a class action and has the potential for one the largest judgments in history.

The class of plaintiffs includes between 225,000 to 850,000 present and former Florida smokers. The defendants include all of the industry giants: R.J. Reynolds Tobacco Co., Philip Morris Inc., Brown & Williamson Tobacco Corp., Lorillard Tobacco Co., Liggett Group, Inc, Council for Tobacco Research, and the Tobacco Institute.

The Florida courts ruled that the jury could award punitive damages in a single lump sum for all litigants in the class, rather than assess them individually one smoker at a time. This ruling rendered the tobacco defendants vulnerable to a potentially massive and possibly industry shattering punitive damage verdict. Indeed, on July 14, 2000, the jury awarded the class \$145 billion in punitive damages – the largest damages award in U.S. history.

Judge Kaye has appealed the ruling to the Eleventh Circuit.

Volume 24, Number 9 ■ A monthly report of mass media law in Florida

Published by The Brechner Center for Freedom of Information ■ College of Journalism and Communications ■ University of Florida

September 2000

## Newspapers win access to federal export records

TAMPA -- A federal judge granted two newspapers access to federal export records that the Department of Commerce had refused to provide.



The St. Petersburg Times and The *Tampa Tribune* sued the Department of Commerce for access to records showing the identities of those who were granted licenses to export goods from

Cuba from 1996 to 1999.

The federal government agency refused to provide the documents, claiming they were exempt from the Freedom of Information Act, because of a

FOIA exemption for statutes that require the confidentiality of particular records. The statute in question was the Export Administration Act of 1979, which exempted information regarding license applications.

However, the EAA expired in 1994. The federal government claimed that the EAA was effective due to an executive order that sanctioned the continuation of the export control system.

Judge Richard Lazzarra disagreed. He held that relying on an expired statute and nonstatutory authority to withhold records is "inconsistent with the requirements of narrow construction and full disclosure of FOIA." (6/28/00)

# City denies records request for staffing

MARATHON -- The Marathon city manager has denied a newspaper's public records request, claiming that the city does not have any employees.

On two occasions, The Florida Keys Keynoter requested names, titles and salary of employees from city manager Craig Wrathell and the city council. In both cases, the information request was denied, based on a claim of employee confidentiality. Administrative services, including those of Wrathell, are provided by Moyer and Associates.

One councilmember supports disclosure. "People are entitled to know what the people working for the city are making or a close whereabouts," said Councilman Randy Mearns. (7/15/00)

### **Insurer to pay** \$2.55 million

ST. PETERSBURG -- An insurance company will pay a state Department of Insurance official \$2.55 million for invading his privacy.

Banker's Insurance Company was instructed by the company's top executives

to investigate Kevin

McCarty, the deputy director of insurer services. The executives blamed McCarty for what it considered hostile relations with state regulators. It hired a private investigator to dig into McCarty's personal life. The investigation revealed that McCarty is gay, which was not public knowledge.

The company's private investigator pleaded guilty to wiretapping McCarty's home. The investigation also included videotaping and photographing McCarty.

The trial would have begun in July, with Insurance Commissioner Bill Nelson and former Insurance Commissioner Tom Gallagher as the first two witnesses to testify on McCarty's behalf. (6/20/00)

## Judge rules tobacco gag order overbroad

MIAMI -- A federal court held in Dow Jones and Co. v. Kaye that a gag order issued by a circuit court judge in tobacco litigation was overbroad.

The gag order prohibited all parties to the suit and their agents from holding any public meetings or press conferences relating to any of the facts and issues of the case. It was part of a class action lawsuit to recover damages for diseases contracted as a result of cigarette smoking.

Six newspaper publishers, Dow Jones and Co., Inc., New York Times Co., Media General Operations, Inc., Miami Herald Publishing Co., Gannett SatelliteInformationNetwork, Inc., and un-Sentinel Co., Inc., filed for an emergency temporary restraining order to prevent the enforcement of the gag order.

ST. PETERSBURG -- The *St.*Petersburg Times sued the PinellasPasco State Attorney to force access to the autopsy photos of a woman who died in the care of the Church of Scientology.

Lisa McPherson, 36, died in the care of the church in 1995. The church's

Clearwater operation was charged with two felonies in connection with McPherson's death, but the charges were dropped in June.

The autopsies are part of the prosecutor's records in the case.
According to Florida's Public Records

Law, such records are open to the public after a criminal case has concluded.

The Church of Scientology contends the release of the records will harm its right to a fair trial in the wrongful death lawsuit McPherson's family filed. (6/22/00)

### Mayor defends plan for screening police chief applicants

LAKE PLACID -- The local mayor had to explain her plans to screen applicants for the police chief vacancy after concerns of possible Sunshine Law violations were raised by city council

members.

Mayor Pauline Dionne defended the use of out of town law enforcement officials for the initial applicant screening and assured council members that the three

officials were working independently of each other, rather than as a committee. Dionne said this was an attempt to expedite the selection process. The final selection will be left to the council. (7/12/00)

## **ACCESS** MEETINGS

### **Board members violated Sunshine Law**

NEW TAMPA -- The location and format for a publicly advertised meeting for the Heritage Isles Community Development District was changed at the last minute, prompting concern of Sunshine Law open meetings violations.

Rather than hold the budget meeting at a downtown law firm as previously advertised, the meeting was conducted via conference call from the home of attorney Mark Straley who represents the Heritage Isles board and three of the board's five supervisors in Clearwater. Straley admitted to changing the location of the meeting without notifying staff members after a *St. Petersburg Times* reporter showed up at the law office.

"I have never heard of a board trying to conduct a meeting that is flat out not where the notice said it would be," said Jon Kaney, a First Amendment attorney in Daytona Beach. (7/14/00)

### Company sues state for private meeting

TALLAHASSEE — A private meeting held by the state Department of Management Services to evaluate competing bids by two telecommunication companies has prompted one to file suit, claiming the meeting violated Florida's Open Meetings Law.

Motorola Inc., claims the meetings should have been open to the public. Company officials cite a March 1999 informal opinion by the state attorney general's office that states some panels established by a state agency to evaluate vendors seeking a state contract are subject to the Sunshine Law.

The lawsuit seeks to invalidate the department's decision to negotiate with Com-Net. The \$300-million contract will complete the expansion of a statewide network for law enforcement. (7/21/00)

### **TRADEMARK**

### Home Depot sues strip club

BOYNTON BEACH -- The Home Depot, a home improvement retailer, sued The Adult Depot, a strip club, for trademark infringement for using an orange and white block-lettered sign similar to its own logo. The Home Depot contends that the use of a similar sign and logo will degrade and dilute its trademark.

The company seeks the removal of the Adult Depot's signs and reimbursement of attorney's fees. (6/6/00)

### **PRIVACY**

### **CONTINUED**

# Resident arrested for secret recordings

HERNANDO -- A Hernando Beach man was arrested for secretly recording conversations between himself and a county commissioner.

Bobbie Lee Hodge, 52, was charged with two felonies for intercepting calls and revealing their contents. Hodge delivered copies of the tapes and transcripts to the Hernando County Government Center. The conversations were laced with profanity and County Commissioner Pat Novy calling her colleagues names.

The charges against Hodge carry a maximum penalty of five years in jail and a \$5,000 fine. (7/30/00)

### DECISIONS ON FILE

# Judge allows public viewing of teacher slaying video

WEST PALM BEACH -- The public and the media had an opportunity recently to view the videotape of a Lake Worth Community teacher being shot by a student, but were banned from reproducing the tape for broadcast or distribution.

The school surveillance video was public record as evidence in a criminal case against seventh-grader Nathaniel Brazill, ruled 15th Circuit judge Richard Wennett. Brazill was charged with first degree murder following the shooting of teacher Barry Grunow last May.

The grainy videotape was shown at the Palm Beach County Courthouse's jury assembly room. Those who viewed the tape were required to sign a form pledging not to reproduce the tape. (7/8-15/00)

### LIBEL

### Court reverses \$4.7 million libel award

VERO BEACH -- An appellate court reversed a \$4.7 million libel verdict against a community activist that was awarded to a former Vero Beach mayor. The award was one of the largest in state history.

Former mayor Bill Jordan filed suit against businessman Frank Zorc because Zorc made negative statements in five fliers about Jordan's part in a land deal with the city.

A jury decided Zorc should pay Jordan \$1.9 million in actual damages and \$2.8 million in punitive damages.

The 4th District Court of Appeal reversed the August 1998 award against Frank Zorc because Zorc's comments about Jordan were opinions and never proved to be false – two elements needed to support a libel claim.

The court said that Zorc's comments were protected political speech, and that the circuit judge who heard the case should never have let it come to trial.

Jordan's attorney said his client plans to take his appeal of the court's verdict to the Florida Supreme Court. (7/6/00)

# Use inmate's legal name says judge

ATLANTA -- Prison officials violated a death-row inmate his First Amendment free exercise of religion rights when they refused to use his legally changed name on his prisoner

ithrification FIRST card, AMENDMENT to a

three-judge panel of the 11th U.S. Circuit Court of Appeals.

In 1993, Kenneth Quince legally changed his name to Rasikj Abdul Hakim. Hakim is serving a death sentence for a murder in 1979. After prison officials refused to recognize his new name, Hakim sued in federal court in 1995.

On appeal, the judges ruled that prison officials could not show a reasonable interest in prohibiting the use of religious names on prisoner identification cards. (8/10/00)

### Libel suit against newspaper dismissed

DAYTONA BEACH -- A circuit judge dismissed a libel suit an attorney filed against *The News-Journal* newspaper.

Kevin "Kit" Carson sued the paper in 1998 because of editorials and stories that focused on his two failed election campaigns. Carson claimed the stories contained false and defamatory statements. Circuit Judge Joseph G. Will issued a summary judgment against Carson because the stories were not defamatory and did not harm Carson's reputation.

Carson accused Judge Will of ignoring the law in order to promote a personal agenda. Carson said he plans to appeal the ruling. (6/16/00)

### **DEFAMATION**

### Sheriff's deputies file defamation suit

TAMPA -- Two Polk County sheriff's deputies filed a defamation suit against the department alleging their First Amendment rights were violated because they were forced to subscribe to a particular theory about a police officer's death.

Former homicide detectives Ann Cash and Deanna Warren believed that Officer Christopher Horner's death in 1998 was a suicide.

In their lawsuit, they contend that a colonel in the sheriff's department told them that if they didn't go along with the theory that Horner's death was a homicide, it would be a careerending decision. When they didn't go along with the theory, they were reassigned, according to the suit.

Horner was found shot to death in an isolated area in 1998. He had been shot in the back of the head with his own pistol. Horner and his wife were under investigation for welfare fraud at the time of his death.

The investigation was dropped after his death. (8/2/00)

Brechner Center for Freedom of Information 3208 Weimer Hall, P.O. Box 118400 College of Journalism and Communications University of Florida, Gainesville, FL 32611-8400 http://www.jou.ufl.edu/brechner/ e-mail: jthomas@jou.ufl.edu

Sandra F. Chance, J.D., Director/Executive Editor Jane Inouye, Editor Jackie Thomas, Production Coordinator Allyson Beutke, Production Assistant Bill F. Chamberlin, Ph.D., Founding Director

A state judge's gag order banning any public discussion by the parties in the only class action tobacco trial to date was unconstitutional, a federal judge has ruled.

On October 20, 1998, Circuit Court Judge Robert P. Kaye entered the gag order, which prohibited any public comment by parties and their agents in *Engle*, *et al.* v. *R.J. Reynolds Tobacco Company*, *et al.* Despite the intense

public interest in the tobacco litigation – given the potentially massive judgment and its effects upon the tobacco industry and



economy as a whole – the trial court issued the blanket gag order without providing the media an opportunity to be heard. On March 10, 2000, several media plaintiffs,

including Dow Jones & Company, The New York Times Company, Media General, Miami Herald Publishing Co., Gannett, and the *Sun-Sentinel* sued in federal court to have the gag order set aside.

In lifting the gag order on April 5, 2000, U.S. District Judge Adalberto Jordan readily concluded that the blanket gag order violated the First Amendment. Before a court may enjoin the speech of trial participants, the court "must specifically find, based on the available evidence, that the fairness of the trial is seriously threatened by publicity and that nothing short of a gag order will suffice to protect the litigants' right to a fair trial." The court found that there was "no finding that the publicity, . . . or anything else seriously threatened the fairness of the trial," and stated that there were "no findings as to whether measures short of a gag order would suffice to combat the perceived threat."

The federal court also found that the order was overbroad, banning too much speech and lasting too long. Instead of limiting the gag order to "extrajudicial statements that would in fact be likely to affect the fairness of the trial," Judge Kaye forbid the trial participants from making *any* public statement



Gregg Thomas Rachel Fugate

that pertained to the court proceedings.

Additionally, the gag order contained no expiration date, and so effectively imposed a "permanent injunction that forever bars the litigants and their counsel from commenting on a significant case." This broad ban, Judge Jordan found, was not supported by the record and is unconstitutional on its face.

Judge Jordan then added an important message

for other judges considering gag orders: "[s]o long as the fairness of the trial is not unduly jeopardized, it is not for the judiciary to determine whether the public has enough news about the trial or whether the trial participants' "spin" – i.e. their opinions and impressions – would be interesting to the public."

The tobacco litigation is unprecedented. It is the only lawsuit by smokers against the tobacco industry that has ever proceeded to trial as a class action and has the potential for one the largest judgments in history.

The class of plaintiffs includes between 225,000 to 850,000 present and former Florida smokers. The defendants include all of the industry giants: R.J. Reynolds Tobacco Co., Philip Morris Inc., Brown & Williamson Tobacco Corp., Lorillard Tobacco Co., Liggett Group, Inc, Council for Tobacco Research, and the Tobacco Institute.

The Florida courts ruled that the jury could award punitive damages in a single lump sum for all litigants in the class, rather than assess them individually one smoker at a time. This ruling rendered the tobacco defendants vulnerable to a potentially massive and possibly industry shattering punitive damage verdict. Indeed, on July 14, 2000, the jury awarded the class \$145 billion in punitive damages – the largest damages award in U.S. history.

Judge Kaye has appealed the ruling to the Eleventh Circuit.

Volume 24, Number 9 ■ A monthly report of mass media law in Florida

Published by The Brechner Center for Freedom of Information ■ College of Journalism and Communications ■ University of Florida

September 2000

## Newspapers win access to federal export records

TAMPA -- A federal judge granted two newspapers access to federal export records that the Department of Commerce had refused to provide.



The St. Petersburg Times and The *Tampa Tribune* sued the Department of Commerce for access to records showing the identities of those who were granted licenses to export goods from

Cuba from 1996 to 1999.

The federal government agency refused to provide the documents, claiming they were exempt from the Freedom of Information Act, because of a

FOIA exemption for statutes that require the confidentiality of particular records. The statute in question was the Export Administration Act of 1979, which exempted information regarding license applications.

However, the EAA expired in 1994. The federal government claimed that the EAA was effective due to an executive order that sanctioned the continuation of the export control system.

Judge Richard Lazzarra disagreed. He held that relying on an expired statute and nonstatutory authority to withhold records is "inconsistent with the requirements of narrow construction and full disclosure of FOIA." (6/28/00)

# City denies records request for staffing

MARATHON -- The Marathon city manager has denied a newspaper's public records request, claiming that the city does not have any employees.

On two occasions, The Florida Keys Keynoter requested names, titles and salary of employees from city manager Craig Wrathell and the city council. In both cases, the information request was denied, based on a claim of employee confidentiality. Administrative services, including those of Wrathell, are provided by Moyer and Associates.

One councilmember supports disclosure. "People are entitled to know what the people working for the city are making or a close whereabouts," said Councilman Randy Mearns. (7/15/00)

### Insurer to pay \$2.55 million

ST. PETERSBURG -- An insurance company will pay a state Department of Insurance official \$2.55 million for invading his privacy.

Banker's Insurance Company was instructed by the company's top executives

to investigate Kevin

McCarty, the deputy director of insurer services. The executives blamed McCarty for what it considered hostile relations with state regulators. It hired a private investigator to dig into McCarty's personal life. The investigation revealed that McCarty is gay, which was not public knowledge.

The company's private investigator pleaded guilty to wiretapping McCarty's home. The investigation also included videotaping and photographing McCarty.

The trial would have begun in July, with Insurance Commissioner Bill Nelson and former Insurance Commissioner Tom Gallagher as the first two witnesses to testify on McCarty's behalf. (6/20/00)

## Judge rules tobacco gag order overbroad

MIAMI -- A federal court held in Dow Jones and Co. v. Kaye that a gag order issued by a circuit court judge in tobacco litigation was overbroad.

The gag order prohibited all parties to the suit and their agents from holding any public meetings or press conferences relating to any of the facts and issues of the case. It was part of a class action lawsuit to recover damages for diseases contracted as a result of cigarette smoking.

Six newspaper publishers, Dow Jones and Co., Inc., New York Times Co., Media General Operations, Inc., Miami Herald Publishing Co., Gannett SatelliteInformationNetwork, Inc., and un-Sentinel Co., Inc., filed for an emergency temporary restraining order to prevent the enforcement of the gag order.

ST. PETERSBURG -- The *St.*Petersburg Times sued the PinellasPasco State Attorney to force access to the autopsy photos of a woman who died in the care of the Church of Scientology.

Lisa McPherson, 36, died in the care of the church in 1995. The church's

Clearwater operation was charged with two felonies in connection with McPherson's death, but the charges were dropped in June.

The autopsies are part of the prosecutor's records in the case.
According to Florida's Public Records

Law, such records are open to the public after a criminal case has concluded.

The Church of Scientology contends the release of the records will harm its right to a fair trial in the wrongful death lawsuit McPherson's family filed. (6/22/00)

### Mayor defends plan for screening police chief applicants

LAKE PLACID -- The local mayor had to explain her plans to screen applicants for the police chief vacancy after concerns of possible Sunshine Law violations were raised by city council

members.

Mayor Pauline Dionne defended the use of out of town law enforcement officials for the initial applicant screening and assured council members that the three

officials were working independently of each other, rather than as a committee. Dionne said this was an attempt to expedite the selection process. The final selection will be left to the council. (7/12/00)

## **ACCESS** MEETINGS

### **Board members violated Sunshine Law**

NEW TAMPA -- The location and format for a publicly advertised meeting for the Heritage Isles Community Development District was changed at the last minute, prompting concern of Sunshine Law open meetings violations.

Rather than hold the budget meeting at a downtown law firm as previously advertised, the meeting was conducted via conference call from the home of attorney Mark Straley who represents the Heritage Isles board and three of the board's five supervisors in Clearwater. Straley admitted to changing the location of the meeting without notifying staff members after a *St. Petersburg Times* reporter showed up at the law office.

"I have never heard of a board trying to conduct a meeting that is flat out not where the notice said it would be," said Jon Kaney, a First Amendment attorney in Daytona Beach. (7/14/00)

### Company sues state for private meeting

TALLAHASSEE — A private meeting held by the state Department of Management Services to evaluate competing bids by two telecommunication companies has prompted one to file suit, claiming the meeting violated Florida's Open Meetings Law.

Motorola Inc., claims the meetings should have been open to the public. Company officials cite a March 1999 informal opinion by the state attorney general's office that states some panels established by a state agency to evaluate vendors seeking a state contract are subject to the Sunshine Law.

The lawsuit seeks to invalidate the department's decision to negotiate with Com-Net. The \$300-million contract will complete the expansion of a statewide network for law enforcement. (7/21/00)

### **TRADEMARK**

### Home Depot sues strip club

BOYNTON BEACH -- The Home Depot, a home improvement retailer, sued The Adult Depot, a strip club, for trademark infringement for using an orange and white block-lettered sign similar to its own logo. The Home Depot contends that the use of a similar sign and logo will degrade and dilute its trademark.

The company seeks the removal of the Adult Depot's signs and reimbursement of attorney's fees. (6/6/00)

### **PRIVACY**

### **CONTINUED**

# Resident arrested for secret recordings

HERNANDO -- A Hernando Beach man was arrested for secretly recording conversations between himself and a county commissioner.

Bobbie Lee Hodge, 52, was charged with two felonies for intercepting calls and revealing their contents. Hodge delivered copies of the tapes and transcripts to the Hernando County Government Center. The conversations were laced with profanity and County Commissioner Pat Novy calling her colleagues names.

The charges against Hodge carry a maximum penalty of five years in jail and a \$5,000 fine. (7/30/00)

### DECISIONS ON FILE

# Judge allows public viewing of teacher slaying video

WEST PALM BEACH -- The public and the media had an opportunity recently to view the videotape of a Lake Worth Community teacher being shot by a student, but were banned from reproducing the tape for broadcast or distribution.

The school surveillance video was public record as evidence in a criminal case against seventh-grader Nathaniel Brazill, ruled 15th Circuit judge Richard Wennett. Brazill was charged with first degree murder following the shooting of teacher Barry Grunow last May.

The grainy videotape was shown at the Palm Beach County Courthouse's jury assembly room. Those who viewed the tape were required to sign a form pledging not to reproduce the tape. (7/8-15/00)

### LIBEL

### Court reverses \$4.7 million libel award

VERO BEACH -- An appellate court reversed a \$4.7 million libel verdict against a community activist that was awarded to a former Vero Beach mayor. The award was one of the largest in state history.

Former mayor Bill Jordan filed suit against businessman Frank Zorc because Zorc made negative statements in five fliers about Jordan's part in a land deal with the city.

A jury decided Zorc should pay Jordan \$1.9 million in actual damages and \$2.8 million in punitive damages.

The 4th District Court of Appeal reversed the August 1998 award against Frank Zorc because Zorc's comments about Jordan were opinions and never proved to be false – two elements needed to support a libel claim.

The court said that Zorc's comments were protected political speech, and that the circuit judge who heard the case should never have let it come to trial.

Jordan's attorney said his client plans to take his appeal of the court's verdict to the Florida Supreme Court. (7/6/00)

# Use inmate's legal name says judge

ATLANTA -- Prison officials violated a death-row inmate his First Amendment free exercise of religion rights when they refused to use his legally changed name on his prisoner

ithrification FIRST card, AMENDMENT to a

three-judge panel of the 11th U.S. Circuit Court of Appeals.

In 1993, Kenneth Quince legally changed his name to Rasikj Abdul Hakim. Hakim is serving a death sentence for a murder in 1979. After prison officials refused to recognize his new name, Hakim sued in federal court in 1995.

On appeal, the judges ruled that prison officials could not show a reasonable interest in prohibiting the use of religious names on prisoner identification cards. (8/10/00)

### Libel suit against newspaper dismissed

DAYTONA BEACH -- A circuit judge dismissed a libel suit an attorney filed against *The News-Journal* newspaper.

Kevin "Kit" Carson sued the paper in 1998 because of editorials and stories that focused on his two failed election campaigns. Carson claimed the stories contained false and defamatory statements. Circuit Judge Joseph G. Will issued a summary judgment against Carson because the stories were not defamatory and did not harm Carson's reputation.

Carson accused Judge Will of ignoring the law in order to promote a personal agenda. Carson said he plans to appeal the ruling. (6/16/00)

### **DEFAMATION**

### Sheriff's deputies file defamation suit

TAMPA -- Two Polk County sheriff's deputies filed a defamation suit against the department alleging their First Amendment rights were violated because they were forced to subscribe to a particular theory about a police officer's death.

Former homicide detectives Ann Cash and Deanna Warren believed that Officer Christopher Horner's death in 1998 was a suicide.

In their lawsuit, they contend that a colonel in the sheriff's department told them that if they didn't go along with the theory that Horner's death was a homicide, it would be a careerending decision. When they didn't go along with the theory, they were reassigned, according to the suit.

Horner was found shot to death in an isolated area in 1998. He had been shot in the back of the head with his own pistol. Horner and his wife were under investigation for welfare fraud at the time of his death.

The investigation was dropped after his death. (8/2/00)

Brechner Center for Freedom of Information 3208 Weimer Hall, P.O. Box 118400 College of Journalism and Communications University of Florida, Gainesville, FL 32611-8400 http://www.jou.ufl.edu/brechner/ e-mail: jthomas@jou.ufl.edu

Sandra F. Chance, J.D., Director/Executive Editor Jane Inouye, Editor Jackie Thomas, Production Coordinator Allyson Beutke, Production Assistant Bill F. Chamberlin, Ph.D., Founding Director

A state judge's gag order banning any public discussion by the parties in the only class action tobacco trial to date was unconstitutional, a federal judge has ruled.

On October 20, 1998, Circuit Court Judge Robert P. Kaye entered the gag order, which prohibited any public comment by parties and their agents in *Engle*, *et al.* v. *R.J. Reynolds Tobacco Company*, *et al.* Despite the intense

public interest in the tobacco litigation – given the potentially massive judgment and its effects upon the tobacco industry and



economy as a whole – the trial court issued the blanket gag order without providing the media an opportunity to be heard. On March 10, 2000, several media plaintiffs,

including Dow Jones & Company, The New York Times Company, Media General, Miami Herald Publishing Co., Gannett, and the *Sun-Sentinel* sued in federal court to have the gag order set aside.

In lifting the gag order on April 5, 2000, U.S. District Judge Adalberto Jordan readily concluded that the blanket gag order violated the First Amendment. Before a court may enjoin the speech of trial participants, the court "must specifically find, based on the available evidence, that the fairness of the trial is seriously threatened by publicity and that nothing short of a gag order will suffice to protect the litigants' right to a fair trial." The court found that there was "no finding that the publicity, . . . or anything else seriously threatened the fairness of the trial," and stated that there were "no findings as to whether measures short of a gag order would suffice to combat the perceived threat."

The federal court also found that the order was overbroad, banning too much speech and lasting too long. Instead of limiting the gag order to "extrajudicial statements that would in fact be likely to affect the fairness of the trial," Judge Kaye forbid the trial participants from making *any* public statement



Gregg Thomas Rachel Fugate

that pertained to the court proceedings.

Additionally, the gag order contained no expiration date, and so effectively imposed a "permanent injunction that forever bars the litigants and their counsel from commenting on a significant case." This broad ban, Judge Jordan found, was not supported by the record and is unconstitutional on its face.

Judge Jordan then added an important message

for other judges considering gag orders: "[s]o long as the fairness of the trial is not unduly jeopardized, it is not for the judiciary to determine whether the public has enough news about the trial or whether the trial participants' "spin" – i.e. their opinions and impressions – would be interesting to the public."

The tobacco litigation is unprecedented. It is the only lawsuit by smokers against the tobacco industry that has ever proceeded to trial as a class action and has the potential for one the largest judgments in history.

The class of plaintiffs includes between 225,000 to 850,000 present and former Florida smokers. The defendants include all of the industry giants: R.J. Reynolds Tobacco Co., Philip Morris Inc., Brown & Williamson Tobacco Corp., Lorillard Tobacco Co., Liggett Group, Inc, Council for Tobacco Research, and the Tobacco Institute.

The Florida courts ruled that the jury could award punitive damages in a single lump sum for all litigants in the class, rather than assess them individually one smoker at a time. This ruling rendered the tobacco defendants vulnerable to a potentially massive and possibly industry shattering punitive damage verdict. Indeed, on July 14, 2000, the jury awarded the class \$145 billion in punitive damages – the largest damages award in U.S. history.

Judge Kaye has appealed the ruling to the Eleventh Circuit.